

Ministerie van Financiën



Spending Reviews on Defence

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Ministerie van Financiën

- IBO Weaponsystems (2015)
- IBO militairy readiness (2017)

Context



- After Cold War: armed forces lost scale
- Budget halved as % GDP vs. NATO norm
- National debate: armed forces now too small?
- After Cold War: threats more diverse
- Recently perception of security threat changed again
- Rapid technological change

Weaponsystems



Challenge for Dutch MoD

- To cope with more diverse threats and rapidly changing weapon technology with half the budgets
- Still plethora of weapon systems in Europe
 - Cost of non-Europe in Defence: 10-40% (\$ 30-120 billion)
 - Example: tanker fleet US versus Europe
 - Europe: 42 tankers and 10 types
 - US: 550 tankers and 3 types

Logical response: recreate economies of scale and learning effects

Through cooperation and integrated contracts

Two roads

- Joint procurement of new weapon systems
- Bottom up cooperation with existing weapon systems

Weaponsystems



Analysis cost drivers weapon systems

Helicopters: 6% investment in maintenance budget could improve readiness with 15-44%

Weaponsystems



Key findings:

- Factors facilitating and complicating effective cooperation
- Current policy on cooperation based on past experience is right, but no proven benefits
- Potential value for money in investment program

What to do to catch potential?

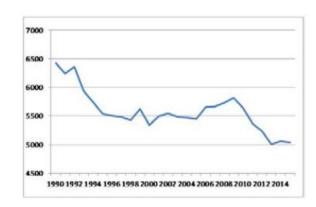
- Cost benefit framework integrated in Defence aquisition process
- Identify next logical steps
- Identify short term benefits
 - analyse existing weapon systems on low cost possibilities to improve readiness and rank them
 - Take this ranking into account when allocating new budgets
- More checks and balances (challengers)

Military readiness



2016: why this spending review? Why now?

	Q1 2013	Q2 2013	Q3 2013	Q4 2013	Q1 2014	Q2 2014	Q3 2014	Q4 2014	Q1 2015	Q2 2015	Q3 2015	Q4 2015	Q1 2016	Q2 2016	Q3 2016
Inzetbaarheids- doelstelling 1															
Inzetbaarheids- doelstelling 2	•		•		•		•	•							
Inzetbaarheids- doelstelling 3							•								
Inzetbaarheids- doelstelling 4															



Can do mentality

Coalition agreement 2017:

1.5 Bn Defence budget increase

'Cost-to-readiness'?

Public opinion on military spending

	Do you think that spending on national defence should be increased?	Do you think it should be maintained at the present level?	Do you think it should be decreased?		
Poland	52	37	3		
the Netherlands	49	38	9		
Sweden	47	45	7		
the United Kingdom	43	41	14		
Germany	34	47	17		
France	32	52	14		
Hungary	30	52	12		
Greece	27	47	23		
Italy	26	45	23		
Spain	14	52	33		

The research was performed in the form of phone and face-to-face interviews on representative national samples of respondents under the direction of TNS BMRP and Princeton Research Associates International.

Source: Spring 2016 Global Attitudes Survey, Pew Research Center.

Military readiness



4 Case studies

C130



13 Airborne



44 Mechanised



LPD



Operational readiness = PR + MR + Proficiency (+ Commander's assessment)

Process disruptions:

- Too few enablers (pooling)
- Spares management
- Mission creep/indirect effects (e.g. Patriot mission Turkey)
- Readiness process: specific modules teams vs standard teams



Military readiness

Recommendations (highlights)

- Build 'standard' ready teams and ringfence
- Derive reporting standards and measure readiness in a SMART and consistent way (including commander's assessment)
- Optimise procurement to prevent obsolesence
- Include indirect effects of deployment in the decision process and decide who bears the cost (educate the Foreign Office)
- Build a strategic view on safety together with the Cabinet Office, Treasury, DoJ and FO ('SDSR')
- And translate this strategic view into mission profiles, ready units and capital assets
- Thus creating trust and transparency among decision makers